

Substitute Bill No. 5025

February Session, 2004

AN ACT STRENGTHENING ETHICS LAWS CONCERNING GIFTS, FINANCIAL DISCLOSURE AND STATE CONTRACTORS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 1-83 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2004*):
- 3 (a) (1) All state-wide elected officers, members of the General
- 4 Assembly, department heads and their deputies, members of the Gaming Policy Board, the executive director of the Division of Special
- 6 Revenue within the Department of Revenue Services, members or
- 7 directors of each quasi-public agency, members of the Investment
- 8 Advisory Council, state marshals and such members of the Executive
- 9 Department and such employees of quasi-public agencies as the
- 10 Governor shall require, shall file, under penalty of false statement, a
- statement of financial interests for the preceding calendar year with the
- 12 commission on or before the May first next in any year in which they
- 13 hold such a position. Any such individual who leaves his or her office
- 14 or position shall file a statement of financial interests covering that
- portion of the year during which such individual held his or her office
- 16 or position. The commission shall notify such individuals of the
- 17 requirements of this subsection within thirty days after their departure
- 18 from such office or position. Such individuals shall file such statement
- 19 within sixty days after receipt of the notification.

(2) Each state agency, department, board and commission shall develop and implement, in cooperation with the Ethics Commission, an ethics statement as it relates to the mission of the agency, department, board or commission. The executive head of each such agency, department, board or commission shall be directly responsible for the development and enforcement of such ethics statement and shall file a copy of such ethics statement with the Department of Administrative Services and the Ethics Commission.

(b) (1) The statement of financial interests, except as provided in subdivision (2) of this subsection, shall include the following information for the preceding calendar year in regard to the individual required to file the statement and the individual's spouse and dependent children residing in the individual's household: (A) The names of all businesses with which associated; (B) the category or type of all sources of income in excess of one thousand dollars, without specifying amounts of income; (C) the name of securities in excess of five thousand dollars at fair market value owned by such individual, spouse or dependent children or held in the name of a corporation, partnership or trust for the benefit of such individual, spouse or dependent children; (D) the existence of any known blind trust and the names of the trustees; (E) all real property and its location, whether owned by such individual, spouse or dependent children or held in the name of a corporation, partnership or trust for the benefit of such individual, spouse or dependent children; (F) the names and addresses of creditors to whom the individual, the individual's spouse or dependent children, individually, owed debts of more than ten thousand dollars; [and] (G) any leases or contracts with the state held or entered into by the individual or a business with which he or she was associated; and (H) a description of any partnership, joint ownership or similar business affiliation between (i) a business included under subparagraph (A) of this subdivision with which the individual filing the statement, the individual's spouse or a dependent child of the individual is associated, and (ii) a lobbyist, a person that the individual filing the statement knows or has reason to know is

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- 54 doing business with or seeking to do business with the state or is 55 engaged in activities that are directly regulated by the department or 56 agency in which the individual is employed, or a business with which such lobbyist or person is associated. 57
 - (2) The statement of financial interests filed by state marshals shall include only amounts and sources of income earned in their capacity as state marshals.
 - (c) The statement of financial interests filed pursuant to this section shall be a matter of public information, except the list of names, filed in accordance with subparagraph (F) of subdivision (1) of subsection (b) of this section shall be sealed and confidential and for the use of the commission only after a complaint has been filed under section 1-82 and such complaint has been determined by a vote of the commission to be of sufficient merit and gravity to justify the unsealing of such list or lists and not open to public inspection unless the respondent requests otherwise. If the commission reports its findings to the Chief State's Attorney in accordance with subsection (c) of section 1-88, the commission shall turn over to the Chief State's Attorney such relevant information contained in the statement as may be germane to the specific violation or violations or a prosecutorial official may subpoena such statement in a criminal action. Unless otherwise a matter of public record, the Ethics Commission shall not disclose to the public any such subpoena which would be exempt from disclosure by the issuing agency.
 - (d) Any individual who is unable to provide information required under the provisions of subdivision (1) of subsection (b) of this section by reason of impossibility may petition the commission for a waiver of the requirements.
 - Sec. 2. (NEW) (Effective October 1, 2004) (a) Not later than thirty days after the effective date of this section, each state agency and quasipublic agency shall publish on the agency's web site each existing contract entered into by the agency and having a cost of more than one

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- (b) Not later than fifteen days after any state agency or quasi-public agency enters into a contract having a cost of more than one hundred thousand dollars, the agency shall publish such contract on the agency's web site.
 - (c) As used in this section, "quasi-public agency" has the same meaning as provided in section 1-79 of the general statutes.
- Sec. 3. (NEW) (Effective October 1, 2004) (a) As used in this section, (1) "gift" has the same meaning as provided in section 1-79 of the general statutes, except that the exclusion in subdivision (12) of subsection (e) of said section 1-79 for a gift for the celebration of a major life event shall not apply, (2) "quasi-public agency", "public official" and "state employee" have the same meanings as provided in section 1-79 of the general statutes, and (3) "participated substantially" has the same meaning as provided in regulations adopted by the State Ethics Commission pursuant to section 1-92 of the general statutes.
 - (b) The State Properties Review Board shall not approve a contract or lease, proposed by a state agency, except for The University of Connecticut, and having a cost of more than five hundred thousand dollars, unless the agency submits to said board:
 - (1) An affidavit, which shall be submitted by each person, firm or corporation submitting a bid or proposal for the contract or lease. The affidavit shall be submitted with the bid or proposal and shall be signed by the official of the person, firm or corporation who submits such bid or proposal. Such affidavit shall attest to whether or not such person, firm, corporation, and any official or employee of the person, firm or corporation or any agent of such official, employee or person, firm or corporation, who participated substantially in preparing the bid or proposal, provided a gift during the period beginning twelve months before the date of submission of such bid or proposal or the effective date of this section, whichever is later, and ending on the date of submission of the bid or proposal, to (A) any public official or state

employee of the state agency soliciting bids or proposals for the contract or lease, or (B) any public official or state employee of any other state agency having supervisory or appointing authority over such state agency, which public official or state employee participated substantially in the preparation of the bid solicitation or request for proposals for the contract or lease. The affidavit shall also attest that no such official or employee of the person, firm or corporation or agent of such official, employee or person, firm or corporation knows of any action by the person, firm or corporation to circumvent the requirements of this subdivision by providing for any other official, employee or agent to provide a gift to any such public official or state employee. If any gift described in this subdivision was provided, the affidavit shall include a description of the gift and the value and approximate date of the gift;

- (2) An affidavit signed by the official of the person, firm or corporation awarded the contract or lease, which shall be submitted at the time the contract or lease is executed. The affidavit shall attest to whether or not gifts described in subdivision (1) of this subsection were provided between the date of the affidavit under subdivision (1) of this subsection and the date of execution of the contract or lease to public officials or state employees who participated substantially in the negotiation or award of the contract or lease. If any such gift was provided, the affidavit shall include a description of the gift and the value and approximate date of the gift;
- (3) An affidavit, signed by each public official or state employee who participated substantially in the bid solicitation or request for proposals for the contract or lease, attesting to whether or not such official or employee received a gift during the period beginning twelve months before the date of submission of a bid or proposal pursuant to such bid solicitation or request for proposals or the effective date of this section, whichever is later, and ending on the date of submission of the bid or proposal, from the person, firm or corporation submitting the bid or proposal, any official or employee of the person, firm or corporation, or any agent of such official, employee, person, firm or

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- corporation. If any such gift was received under this subdivision, the affidavit shall include a description of the gift and the value and approximate date of the gift; and
- (4) An affidavit, signed by each public official or state employee who participated substantially in the negotiation or award of the contract or lease, attesting to whether or not gifts described in subdivision (3) of this subsection were received between the date of the affidavit under subdivision (3) of this subsection and the date of execution of the contract or lease. If any such gift was received, the affidavit shall include a description of the gift and the value and approximate date of the gift.
- (c) No quasi-public agency or The University of Connecticut shall execute a contract or lease having a cost of more than five hundred thousand dollars unless the agency or said university obtains the affidavits described in subsection (b) of this section.
- (d) The provisions of subsections (b) and (c) of this section shall also apply to (1) any subcontract under a contract pursuant to said subsections (b) and (c), which subcontract has a cost of more than five hundred thousand dollars, and (2) an amendment to a contract, lease or subcontract under said subsections (b) and (c), which amendment has a cost of more than five hundred thousand dollars. The affidavits required for such amendments shall apply to gifts provided or received during the period beginning twelve months before the date of execution of such amendment or the effective date of this section, whichever is later, and ending on the date of execution of such amendment.
- (e) Each affidavit required under this section shall be sworn as true to the best knowledge and belief of the person signing the affidavit, subject to the penalties of false statement.
- 181 (f) No municipal official or employee shall be required to submit an affidavit under this section. 182

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This act shall take effect as follows:	
Section 1	October 1, 2004
Sec. 2	October 1, 2004
Sec. 3	October 1, 2004

JUD Joint Favorable Subst.